#### 103D CONGRESS 1ST SESSION

# H. R. 2359

To amend the Nuclear Non-Proliferation Act of 1978 and the Atomic Energy Act of 1954 to improve the organization and management of United States nuclear export controls, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 1993

Mr. Lantos introduced the following bill; which was referred jointly to the Committees on Foreign Affairs and Banking, Finance and Urban Affairs

## A BILL

- To amend the Nuclear Non-Proliferation Act of 1978 and the Atomic Energy Act of 1954 to improve the organization and management of United States nuclear export controls, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 **SECTION 1. SHORT TITLE.**
  - 4 This Act may be cited as the "Nuclear Export Reor-
  - 5 ganization Act of 1993".
  - 6 SEC. 2. TABLE OF CONTENTS.
  - 7 The table of contents for this Act is as follows:
    - Sec. 1. Short title.
    - Sec. 2. Table of contents.
    - Sec. 3. Definitions.

#### Sec. 4. Findings and Policy.

## TITLE I—AMENDMENTS TO THE NUCLEAR NON-PROLIFERATION ACT OF 1978

- Sec. 101. Reports of the President.
- Sec. 102. Export controls over nuclear dual-use items.
- Sec. 103. Non-nuclear energy resources.

#### TITLE II—INITIATIVES TO STRENGTHEN COMPLIANCE

- Sec. 201. Fair market initiative.
- Sec. 202. Measures to improve the licensing process.

#### TITLE III—AMENDMENTS TO THE ATOMIC ENERGY ACT OF 1954

- Sec. 301. Subsequent arrangements.
- Sec. 302. Cooperation with other nations.
- Sec. 303. Prohibition on foreign production of special nuclear material.
- Sec. 304. Prohibition on nuclear exports.
- Sec. 305. Control of component parts.

#### TITLE IV—SANCTIONS FOR NUCLEAR PROLIFERATION

- Sec. 401. Imposition of sanctions.
- Sec. 402. Eligibility for assistance.
- Sec. 403. Role of international financial institutions.
- Sec. 404. Amendment to the International Emergency Economic Powers Act.
- Sec. 405. Amendment to the Federal Deposit Insurance Corporation Improvement Act of 1991.
- Sec. 406. Export-Import Bank of the United States.
- Sec. 407. Additional amendments to the Foreign Assistance Act of 1961.
- Sec. 408. Reward.
- Sec. 409. Reports.
- Sec. 410. Technical correction.

#### TITLE V-INTERNATIONAL ATOMIC ENERGY AGENCY

- Sec. 501. Bilateral and multilateral initiatives.
- Sec. 502. Reforms in IAEA safeguards.
- Sec. 503. Reporting requirement.

#### TITLE VI—REVIEW OF PLUTONIUM USE POLICY

- Sec. 601. Findings and declarations.
- Sec. 602. Report.

#### SEC. 3. DEFINITIONS.

- 2 For purposes of this Act—
- 3 (1) the term "direct-use material" means nu-
- 4 clear material that can be used for the manufacture
- 5 of nuclear explosive components without transmuta-

- tion or further enrichment, such as plutonium containing less than 80 percent plutonium-238, uranium enriched to 20 percent uranium-235 or more, uranium-233, and chemical compounds, mixtures of direct-use materials (including mixed oxide reactor fuel), and plutonium contained in spent nuclear fuel;
  - (2) the term "goods or technology" means nuclear materials and equipment and sensitive nuclear technology (as such terms are defined in section 4 of the Nuclear Non-Proliferation Act of 1978), all export items designated pursuant to section 309(c) of the Nuclear Non-Proliferation Act of 1978, and all technical assistance requiring authorization under section 57b. of the Atomic Energy Act of 1954;
  - (3) the term "highly enriched uranium" means uranium enriched to 20 percent or more in the isotope U-235;
  - (4) the term "IAEA" means the International Atomic Energy Agency;
  - (5) the term "IAEA safeguards" means the safeguards set forth in an agreement between a country and the International Atomic Energy Agency, as authorized by Article III(A)(5) of the Statute of the International Atomic Energy Agency;

- 1 (6) the term "near real time material account2 ancy" means a method of accounting for the loca3 tion, quantity, and disposition of special fissionable
  4 material at facilities that store or process such mate5 rial, in which verification of peaceful use is continu6 ously achieved by means of frequent physical inven7 tories and the use of in-process instrumentation;
  - (7) the term "non-nuclear-weapon state" means any country which is not a nuclear-weapon state, as defined by Article IX(3) of the Treaty on the Non-Proliferation of Nuclear Weapons, signed at Washington, London, and Moscow on July 1, 1968;
  - (8) the term "nuclear dual-use items" means all goods and technologies whose export from the United States is controlled pursuant to sections 309(c) and 311 of the Nuclear Non-Proliferation Act of 1978;
  - (9) the term "nuclear explosive device" means any device, whether assembled or disassembled, that is designed to release in one microsecond or less an amount of nuclear energy from special nuclear material that is greater than the amount of energy that would be released from the detonation of one pound of trinitrotoluene (TNT);

- 1 (10) the term "special fissionable material", as 2 used in title III of this Act, has the meaning given 3 that term by Article XX(1) of the Statute of the 4 International Atomic Energy Agency, done at the 5 Headquarters of the United Nations on October 26, 6 1956;
- 7 (11) the term "special nuclear material" has 8 the meaning given that term in section 11 aa. of the 9 Atomic Energy Act of 1954 (42 U.S.C. 2014aa);
  - (12) the term "Treaty" means the Treaty on the Non-Proliferation of Nuclear Weapons, signed at Washington, London, and Moscow on July 1, 1968; and
  - (13) the term "unsafeguarded special nuclear material" means special nuclear material which is held in violation of IAEA safeguards or is not subject to IAEA safeguards, and does not include any quantity of material that could, if it were exported from the United States, be exported under a general license issued by the Nuclear Regulatory Commission.
- 22 SEC. 4. FINDINGS AND POLICY.
- 23 (a) FINDINGS.—The Congress finds that—

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- (1) the proliferation of nuclear explosive devices poses a serious and growing threat to the national security of the United States;
  - (2) any effective response to this threat should include measures to curb both the demand for and the supply of goods and technology to acquire such devices:
  - (3) non-nuclear-weapon states with clandestine programs for the manufacture of nuclear explosive devices continue to seek foreign sources of goods and technologies that are important to the success of such programs;
  - (4) export controls, especially when coordinated internationally, inhibit such programs by adding to the costs of acquiring alternative sources of restricted goods and technologies and by delaying the implementation of such programs;
  - (5) the implementation of export controls generates information that is useful in assessing the efforts by importing nations to acquire capabilities to develop or produce such devices and that provides an early warning of illicit foreign procurement patterns;
  - (6) a renewed effort is needed to improve controls over nuclear dual-use items; and

- 1 (7) the economy and effectiveness of the execu2 tive branch of Government, and the effectiveness of
  3 congressional oversight, require the reorganization
  4 and centralization of certain export licensing func5 tions of the Government in a single agency to which
  6 all persons and commercial interests seeking to en7 gage in foreign commerce may apply.
  - (b) Policy.—It is the policy of the United States—
  - (1) to restrict the export or reexport of goods or technology that would be contrary to the objectives of the United States with respect to the non-proliferation of nuclear explosive devices;
  - (2) to strengthen sanctions against illicit suppliers of nuclear goods or technology;
  - (3) to ensure that significant national security interests will prevail over commercial considerations in the event of any conflict in the nuclear export licensing process between these national objectives;
  - (4) to cooperate with other nations to develop multilateral measures to halt the global proliferation of nuclear explosive devices;
  - (5) to encourage individuals and companies to develop voluntary measures to ensure that goods or technology will not be exported that would promote the global proliferation of nuclear explosive devices;

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1	(6) to ensure greater openness and accountabil-
2	ity in the nuclear export licensing process; and
3	(7) to undertake reforms devoted to improving
4	the efficiency and effectiveness of the nuclear export
5	licensing process.
6	TITLE I—AMENDMENTS TO THE
7	NUCLEAR NON-PROLIFERA-
8	TION ACT OF 1978
9	SEC. 101. REPORTS OF THE PRESIDENT.
10	Section 601(a) of the Nuclear Non-Proliferation Act
11	of 1978 (22 U.S.C. 3281(a)) is amended—
12	(1) in paragraph (4), by striking "and" after
13	the semicolon;
14	(2) in paragraph (5), by striking the period and
15	inserting "; and; and
16	(3) by adding after paragraph (5) the following
17	new paragraph:
18	"(6) a description of the implementation of nu-
19	clear export controls in the preceding calendar year,
20	including a summary by type of commodity, by value
21	per type of commodity, and by destination, of-
22	"(A) any transactions for which—
23	"(i) a license was issued for the ex-
24	port or retransfer of any good controlled

1	under section 309(c) or 311 of the Nuclear
2	Non-Proliferation Act of 1978;
3	"(ii) a license was issued for the ex-
4	port or retransfer of any good controlled
5	under section 109 b. of the 1954 Act; and
6	"(iii) an authorization was made as
7	required by section 57 b.(2) of the 1954
8	Act to engage, directly or indirectly, in the
9	production of special nuclear material; and
10	"(B) each instance in which—
11	"(i) a sanction has been imposed
12	under section 401(a) of the Nuclear Ex-
13	port Reorganization Act of 1993, section
14	670(b)(1) of the Foreign Assistance Act of
15	1961, or section 601 or 602 of the Federal
16	Deposit Insurance Corporation Improve-
17	ment Act of 1991;
18	"(ii) a sale or lease has been denied
19	under section 3(f) of the Arms Export
20	Control Act or a transaction prohibited by
21	reason of any act relating to proliferation
22	of nuclear explosive devices, as described in
23	section 40(d) of that Act;
24	"(iii) a sanction has not been imposed
25	by reason of section 401(c)(2) of the Nu-

1	clear Export Reorganization Act of 1993
2	or the imposition of a sanction has been
3	delayed under section 670(b)(4) of the
4	Foreign Assistance Act of 1961; or
5	"(iv) a waiver of a sanction has been
6	made under—
7	"(I) section 401(f) of the Nuclear
8	Export Reorganization Act of 1993,
9	"(II) section 620E(d), or para-
10	graph (5) or (6) of section 670(b), of
11	the Foreign Assistance Act of 1961,
12	"(III) section 605 of the Federal
13	Deposit Insurance Corporation Im-
14	provement Act of 1991,
15	"(IV) section 40(g) of the Arms
16	Export Control Act with respect to
17	the last sentence of section 40(d) of
18	that Act, or
19	"(V) section 614 of the Foreign
20	Assistance Act of 1961 with respect to
21	section 620E or 670(b)(1) of that Act
22	or section 3(f), or the last sentence of
23	section 40(d), of the Arms Export
24	Control Act.".

#### 1 SEC. 102. EXPORT CONTROLS OVER NUCLEAR DUAL-USE

- 2 ITEMS.
- 3 (a) Amendment to the National Security Act
- 4 OF 1947.—Section 101 of the National Security Act of
- 5 1947 (50 U.S.C. 402) is amended by adding at the end
- 6 thereof the following new subsection:
- 7 "(h)(1) The President shall establish within the Na-
- 8 tional Security Council a 'Subgroup on Nuclear Export
- 9 Coordination'. The principal function of the Subgroup
- 10 shall be to implement the export controls required by sec-
- 11 tions 309(c) and 311 of the Nuclear Non-Proliferation Act
- 12 of 1978 (Public Law 95–242).
- 13 "(2) There are authorized to be appropriated to the
- 14 Subgroup such sums as may be necessary to carry out the
- 15 functions of the Subgroup under title III of the Nuclear
- 16 Non-Proliferation Act of 1978.".
- 17 (b) Amendment to the Nuclear Non-Pro-
- 18 LIFERATION ACT OF 1978.—Title III of the Nuclear Non-
- 19 Proliferation Act of 1978 is amended by adding at the
- 20 end thereof the following new sections:
- 21 "SEC. 310. SUBGROUP ON NUCLEAR EXPORT COORDINA-
- 22 **TION**.
- 23 "(a) Composition of the Subgroup.—(1) The
- 24 Subgroup on Nuclear Export Coordination (hereafter in
- 25 this title referred to as the 'Subgroup'), established in sec-
- 26 tion 101(h) of the National Security Act of 1947, shall

- 1 be composed of six members who shall be Government offi-
- 2 cials having expertise in the control of exports and the
- 3 non-proliferation of nuclear explosive devices. Each such
- 4 member shall be designated by the head of one of the fol-
- 5 lowing United States agencies from among officials of that
- 6 agency, with no agency represented by more than one
- 7 member:
- 8 "(A) The Department of State.
- 9 "(B) The Department of Defense.
- 10 "(C) The Department of Energy.
- 11 "(D) The Department of Commerce.
- 12 "(E) The Arms Control and Disarmament
- 13 Agency.
- 14 "(F) The Nuclear Regulatory Commission.
- 15 "(2) The representative of the Arms Control and Dis-
- 16 armament Agency shall serve as Chairman of the Sub-
- 17 group.
- 18 "(3) Upon request of the Chairman of the Subgroup,
- 19 other departments and agencies of the United States, in-
- 20 cluding elements of the intelligence community, the De-
- 21 partment of Treasury, the United States Customs Service,
- 22 and the Federal Bureau of Investigation, shall detail per-
- 23 sonnel to the Subgroup for the performance of duties on
- 24 a temporary basis.
- 25 "(b) Functions.—The Subgroup shall—

1	"(1) serve as a forum for identifying and ex-
2	pressing the views of the constituent agencies with
3	respect to—
4	"(A) the proliferation risks associated with
5	the export of nuclear dual-use items;
6	"(B) possible international initiatives to
7	strengthen the global administration and en-
8	forcement of controls over the export of such
9	items; and
10	"(C) recommendations to the President on
11	regulatory and legislative measures to improve
12	the efficiency or effectiveness of export controls
13	over such items, including the verification of
14	peaceful end-uses and the design and execution
15	of improved post-export verification measures;
16	"(2) review applications for the export of nu-
17	clear dual-use items in accordance with sections
18	309(c) and 311;
19	"(3) designate the items for inclusion on the
20	Nuclear Referral List established under section
21	311(a) and shall determine their description and
22	technical specifications;
23	"(4) monitor and facilitate the interagency
24	process with respect to the nuclear export licensing
25	activities described in this Act or in the Atomic En-

- ergy Act of 1954, and in regulations issued pursuant to such Acts; and
- "(5) undertake investigations and make recommendations in accordance with section 201 of the Nuclear Export Reorganization Act of 1993.
- 6 "(c) Access to Export Licensing Informa-7 tion.—Notwithstanding any other provision of law—
  - "(1) the members of the Subgroup shall have full, timely, and equal access to information contained in applications for the export from the United States, or the reexport from any other country, of any nuclear dual-use item;
    - "(2) the Secretary of Commerce shall, upon request by any member of the Subgroup, provide that member with information contained in applications for licenses to export any other item from the United States, if that member requests such information for purposes relating to the objectives of this Act; and
    - "(3) the Secretary of Commerce shall, within six months after the issuance of a license to export any nuclear dual-use item from the United States, open to the public for examination and inspection all nonproprietary data pertaining to such license, including—

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"(A) the commodity description, 1 "(B) the country destination, 2 "(C) the end-use and end-user, 3 "(D) the quantity, 4 "(E) the date of approval, and "(F) the date and method of shipment, 6 if no names of persons or companies and no dollar 7 8 values of commodities in individual licenses are included among this data. 9 "(d) Export Control Bulletin.—(1) The Chair-10 man of the Subgroup shall, in consultation with the Subgroup, establish and publish an export control bulletin on issues relating to the proliferation of nuclear explosive devices, including regulations, international agreements, and other relevant developments that the Chairman determines may be necessary for the purpose of informing exporters 16 and the general public about the risks of proliferation and efforts to reduce or eliminate such risks. 18 19 "(2) Information appearing in the bulletin shall constitute one, but not an exclusive, basis for satisfaction of the criterion of 'requisite knowledge' in section 401(a) of 21 the Nuclear Export Reorganization Act of 1993 and in section 601(a) of the Federal Deposit Insurance Corporation Improvement Act of 1991, and the criterion of 'knows or has reason to know' in section 311(b)(3) of this Act.

#### 1 "SEC. 311. LICENSING PROCESS.

- 2 "(a) CONTROLLED ITEMS.—(1)(A) The President
- 3 shall establish and maintain a list of items, designated by
- 4 the Subgroup, whose export is controlled pursuant to sec-
- 5 tion 309(c). Such list may be known as the 'Nuclear Re-
- 6 ferral List'.
- 7 "(B) The President shall cause the Nuclear Referral
- 8 List and any modification thereof to be published in the
- 9 Federal Register.
- 10 "(C) Except as otherwise provided under section
- 11 202(b) of the Nuclear Export Reorganization Act of 1993,
- 12 an individual validated license is required for the export
- 13 from the United States of any item on the Nuclear Refer-
- 14 ral List.
- 15 "(2) For purposes of this section, any item that—
- 16 "(A) is not on the Nuclear Referral List,
- 17 "(B) requires a validated export license for na-
- tional security reasons, and
- 19 "(C) is intended for a nuclear-related end-use
- or end-user,
- 21 shall be subject to the procedures established under this
- 22 title which are otherwise applicable to items on the Nu-
- 23 clear Referral List.
- "(3)(A) An individual validated license is required for
- 25 an export to any destination of any technical data or com-
- 26 modity where the exporter knows or has reason to know

1	that the data or commodity will be used directly or indi-
2	rectly in any of the following activities, whether or not the
3	item is specifically designed or modified for such activities:
4	"(i) Designing, developing, fabricating, or test-
5	ing any nuclear explosive device.
6	"(ii) Designing, constructing, fabricating, or op-
7	erating any of the following facilities, or components
8	for such facilities:
9	"(I) Facilities for the chemical processing
10	of irradiated special nuclear or source material.
11	"(II) Facilities for the production of heavy
12	water.
13	"(III) Facilities for the separation of iso-
14	topes of source and special nuclear material.
15	"(IV) Facilities for the fabrication of nu-
16	clear reactor fuel containing plutonium or high-
17	ly enriched uranium.
18	"(V) Unsafeguarded nuclear fuel cycle fa-
19	cilities.
20	"(B) An item is used indirectly in an activity de-
21	scribed in subparagraph (A)—
22	"(i) if any United States agency notifies an ex-
23	porter of the risk of any such use; or
24	"(ii) the item would materially assist the per-
25	formance of any such activity.

1	"(b) Authority of the Secretary of Com-
2	$\ensuremath{MERCE}.Except$ as otherwise provided in this section, the
3	Secretary of Commerce shall be responsible for—
4	"(1) processing all applications for validated li-
5	censes for the export of all nuclear dual-use items
6	requiring such a license before the export from the
7	United States or the reexport from any other coun-
8	try of any such items; and
9	"(2) record keeping with respect to the ap-
10	proval or denial of such licenses or authorizations.
11	"(c) License Approvals and Denials.—(1)
12	Whenever the Secretary of Commerce receives an applica-
13	tion for a validated license for the export from the United
14	States of any nuclear dual-use item, the Secretary shall
15	submit the application to the Subgroup for review as to
16	whether—
17	"(A) approval of such export would be contrary
18	to the objective of averting the proliferation of nu-
19	clear explosive devices; or
20	"(B) the proposed export would pose an unac-
21	ceptable risk of diversion to a nuclear explosive ac-
22	tivity or to an unsafeguarded nuclear fuel cycle.
23	"(2) The Secretary shall issue no license for the ex-
24	port of any nuclear dual-use item without the concurrence

1	of all members of the Subgroup that each of the review
2	criteria of paragraph (1) has been fully satisfied.
3	"(3) In performing the reviews required by paragraph
4	(1), the members of the Subgroup shall include the follow-
5	ing factors among the considerations used to determine
6	what action should be taken on individual applications:
7	"(A) The stated end-use of the commodity or
8	technical data.
9	"(B) The significance for nuclear purposes of
10	the particular commodity or technical data.
11	"(C) The availability of the commodity or tech-
12	nical data from non-United States sources.
13	"(D) The types of assurances or guarantees
14	against use for nuclear explosive purposes or pro-
15	liferation given in the particular case.
16	"(E) The non-proliferation credentials of the
17	importing country concerned, based on consideration
18	of factors such as—
19	"(i) a country's status as a party to the
20	Treaty on the Non-Proliferation of Nuclear
21	Weapons or the Treaty for the Prohibition of
22	Nuclear Weapons in Latin America;
23	"(ii) whether the country has all its nu-
24	clear activities under International Atomic En-

1	ergy Agency safeguards or equivalent full scope
2	safeguards;
3	"(iii) whether there is an agreement for co-
4	operation in the civil uses of atomic energy be-
5	tween the United States and the country con-
6	cerned;
7	"(iv) the country's public statements and
8	policies concerning nuclear developments and
9	non-proliferation;
10	"(v) the extent of cooperation in non-pro-
11	liferation policy generally (indications such as
12	willingness to consult on international non-pro-
13	liferation issues); and
14	"(vi) intelligence data on a country's nu-
15	clear intentions and activities, including wheth-
16	er the country has engaged in clandestine or il-
17	legal procurement activities, whether similar li-
18	censes have previously been denied by any other
19	country, and whether end users in the recipient
20	country have diverted, for purposes inconsistent
21	with this section, any nuclear goods or tech-
22	nology, under an export, retransfer, or other ac-

tivity previously authorized by any country.

- 1 "(d) Procedures and Appeals.—(1) Applications
- 2 for the export of nuclear dual-use items shall be made to
- 3 the Department of Commerce.
- 4 "(2)(A) Upon receipt of any such application, the
- 5 Secretary of Commerce shall promptly refer the applica-
- 6 tion to the Subgroup.
- 7 "(B) Not later than 90 days after receipt of an appli-
- 8 cation from the Secretary, the Subgroup shall complete
- 9 its review of that application in accordance with subsection
- 10 (c)(1) and shall report to the Secretary its determination
- 11 regarding the application of that subsection.
- 12 "(3) If the Subgroup has not taken action on an ap-
- 3 plication by 90 days after receipt of that application, the
- 14 applicant may file a petition with the Secretary of Com-
- 15 merce requesting compliance with the requirements of this
- 16 section. Whenever such a petition is filed, the Secretary
- 17 shall take immediate steps to correct the situation giving
- 18 rise to the petition and shall immediately notify the appli-
- 19 cant of such steps.
- 20 "(4) If, within 20 days after a petition is filed under
- 21 paragraph (3), the processing of the application does not
- 22 meet the requirements of this section, or the application
- 23 meets such requirements but the Secretary has not so no-
- 24 tified the applicant, then the applicant may bring an ac-
- 25 tion in an appropriate United States district court for a

- 1 restraining order, a temporary or permanent injunction,
- 2 or other appropriate relief, to require compliance with the
- 3 requirements of this section. The United States district
- 4 courts shall have jurisdiction to provide such relief, as ap-
- 5 propriate.
- 6 "(5)(A)(i) Any constituent agency of the Subgroup
- 7 may appeal the denial of a license under this section to
- 8 the President and, if the President determines that the
- 9 license should be approved, the President shall direct the
- 10 Secretary of Commerce to issue such license.
- 11 "(ii) The Secretary of Commerce shall report to the
- 12 Congress on data from such licenses in accordance with
- 13 section 602(c) of the Nuclear Non-Proliferation Act of
- 14 1978.
- 15 "(B) The procedures of this paragraph shall be the
- 16 exclusive means of appeal for denials of licenses issued
- 17 under this section.
- 18 "(C) Documentation describing and supporting the
- 19 agency's position shall be submitted to the President as
- 20 part of any appeal.
- 21 "(D) The President shall prescribe such regulations
- 22 as may be necessary to carry out this paragraph.".
- 23 SEC. 103. NON-NUCLEAR ENERGY RESOURCES.
- 24 Title V of the Nuclear Non-Proliferation Act of 1978
- 25 is amended—

- 1 (1) in section 501, by inserting "(a)" immediately after "SEC. 501.";
- 3 (2) by adding at the end of section 501 the fol-4 lowing:
- 5 "(b)(1) The Congress declares that it is both in the
- 6 national security and economic interests of the United
- 7 States to promote the development in the United States
- 8 of a domestic industry capable of competing on inter-
- 9 national markets for the sale of energy technologies capa-
- 10 ble of achieving the objectives of section 501(a).
- 11 "(2) The Congress urges the President to pursue all
- 12 appropriate means to encourage the development of such
- 13 an industry in the United States and otherwise to assist
- 14 developing countries to acquire such technologies."; and
- 15 (3) by adding at the end of the title the follow-
- ing new section:
- 17 "Sec. 504. Review of Research and Develop-
- 18 MENT.—Not later than 6 months after the date of enact-
- 19 ment of the Nuclear Export Reorganization Act of 1993,
- 20 the President shall undertake a review of all federally
- 21 funded research and development consistent with the ob-
- 22 jectives of section 501 and shall report to the Congress
- 23 on the adequacy of such activities to achieve such objec-
- 24 tives.".

## 1 TITLE II—INITIATIVES TO 2 STRENGTHEN COMPLIANCE

- 3 SEC. 201. FAIR MARKET INITIATIVE.
- 4 (a) Petition for Investigation.—Any United
- 5 States person that finds that a foreign person has, on or
- 6 after the date of enactment of this Act, engaged in an
- 7 activity outside the United States that is inconsistent with
- 8 the guidelines adopted by the United States and other
- 9 member countries of the Nuclear Suppliers Group with re-
- 10 spect to exports of nuclear dual-use items, or successor
- 11 guidelines adopted by such countries, may petition the
- 12 Subgroup on Nuclear Export Coordination to begin an in-
- 13 vestigation of such activities.
- 14 (b) Determination by Subgroup.—Within 30
- 15 days of the date of receipt of any such petition, the Sub-
- 16 group shall determine whether to undertake an investiga-
- 17 tion.
- 18 (c) RECOMMENDATION REGARDING SANCTIONS.—If
- 19 the Subgroup undertakes an investigation and determines
- 20 that the claims of the petitioner are sustained by available
- 21 evidence, the Chairman of the Subgroup shall transmit a
- 22 determination to that effect to the President, together
- 23 with the specific recommendation of the Subgroup as to
- 24 the imposition of the appropriate sanctions under title IV
- 25 of this Act or under the amendments made by that title.

- 1 (d) Publication in the Federal Register.—If
- 2 the President does not disapprove such determination
- 3 within a period of 30 days after receipt of such determina-
- 4 tion, the Chairman shall publish such determination in the
- 5 Federal Register and the sanctions shall take effect.
- 6 SEC. 202. MEASURES TO IMPROVE THE LICENSING PROC-
- 7 **ESS.**
- 8 (a) Guidelines for Voluntary Codes of Con-
- 9 DUCT.—(1) Within 6 months after the date of enactment
- 10 of this Act, the Subgroup shall develop guidelines to serve
- 11 as a basis for the adoption of voluntary codes of conduct
- 12 by companies that engage in exports of nuclear dual-use
- 13 items.
- 14 (2) The Chairman shall publish in the Federal Reg-
- 15 ister such guidelines and the names of all companies that
- 16 have agreed to adopt such codes of conduct.
- 17 (b) REVIEW OF TYPES OF LICENSES.—(1) The Sub-
- 18 group shall undertake a comprehensive review of the cir-
- 19 cumstances under which certain nuclear dual-use goods
- 20 could be exported under licenses other than an individual
- 21 validated license, without jeopardizing the national secu-
- 22 rity, national interest, or nonproliferation objectives of the
- 23 United States.

- 1 (2) The Secretary of Commerce may, with the con-
- 2 currence of the Subgroup, issue any such license identified
- 3 in paragraph (1).
- 4 (3) The Secretary of Commerce shall report to the
- 5 Congress on data from such licenses in accordance with
- 6 section 602(c) of the Nuclear Non-Proliferation Act of
- 7 1978.
- 8 (c) Advisory Opinions.—(1) Upon the request of
- 9 any person, the Subgroup may, after appropriate consulta-
- 10 tion, issue an advisory opinion in writing to that person
- 11 as to whether a proposed activity by that person would
- 12 subject that person to sanctions under existing nuclear ex-
- 13 port control laws.
- 14 (2) Issuance of an advisory opinion under paragraph
- 15 (1) shall not exempt any person from compliance with the
- 16 requirements of this Act.
- 17 (3) For purposes of this subsection, the term "appro-
- 18 priate consultation" means consultation by the Subgroup
- 19 with the Secretary of State, the Secretary of Defense, the
- 20 Director of the Arms Control and Disarmament Agency,
- 21 and the heads of such other Federal agencies as the Sub-
- 22 group may determine are necessary.
- 23 (d) Procedures To Expedite License Approv-
- 24 ALS.—The Subgroup may develop and implement proce-
- 25 dures to expedite the approvals of licenses for nuclear

- 1 dual-use items to be exported to countries that the Sub-
- 2 group has determined are not engaged, and are unlikely
- 3 to become engaged, in promoting, directly or indirectly,
- 4 the proliferation of nuclear explosive devices if no such
- 5 procedures would eliminate the fundamental requirement
- 6 of licensing of goods or technology that are controlled be-
- 7 cause of their association with the development, acquisi-
- 8 tion, or use of nuclear explosive devices.
- 9 (e) Procedures To Expedite Licensing Deci-
- 10 SIONS.—Within 12 months after the date of enactment of
- 11 this Act, the Secretary of Commerce, in consultation with
- 12 the members of the Committee, shall develop procedures
- 13 to ensure that applicants for validated licenses for the ex-
- 14 port of nuclear dual-use items will receive notice of ap-
- 15 proval or denial of any such license not later than 60 days
- 16 after submission of an application.

### 17 TITLE III—AMENDMENTS TO

- 18 THE ATOMIC ENERGY ACT OF
- **19 1954**
- 20 SEC. 301. SUBSEQUENT ARRANGEMENTS.
- 21 Section 131 of the Atomic Energy Act of 1954 (42
- 22 U.S.C. 2160) is amended—
- (1) by inserting "and the Secretary of Defense"
- 24 after "concurrence of the Secretary of State" in sub-
- section a.(1);

- 1 (2) by striking all after "and shall consult 2 with" through the colon and inserting "the Director 3 and the Commission:";
  - (3) in subsection a.(2), by striking "may" in the first sentence and inserting "shall";
    - (4) in subsection b.(1), by inserting after "such arrangement" the following ", including documentation of the technical basis for the Secretary's judgment that such arrangement will ensure timely warning to the United States of any diversion well in advance of the time at which the non-nuclear-weapon state could transform the diverted material into a nuclear explosive device,"; and
    - (5) in subsection d., by striking all after "States," and inserting in lieu thereof the following: "and nothing in this section is intended to promote the reprocessing of spent fuel owned by any nation which lacks a reasonable economic justification for such reprocessing".
- 20 SEC. 302. COOPERATION WITH OTHER NATIONS.
- Section 123 a. of the Atomic Energy Act of 1954 (42
- 22 U.S.C. 2153) is amended—
- 23 (1) by inserting "and the Secretary of Defense" after
- 24 "concurrence of the Secretary of Energy"; and

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- 1 (2) by striking "jointly by the Secretary of State and
- 2 the Secretary of Energy" and inserting "jointly by the
- 3 Secretary of State, the Secretary of Energy, and the Sec-
- 4 retary of Defense".
- 5 SEC. 303. PROHIBITION ON FOREIGN PRODUCTION OF SPE-
- 6 CIAL NUCLEAR MATERIAL.
- 7 Section 57 b. of the Atomic Energy Act of 1954 (42
- 8 U.S.C. 2077) is amended—
- 9 (1) by inserting "and the Department of De-
- fense" after "concurrence of the Department of
- 11 State"; and
- 12 (2) by striking "the Department of Commerce,
- and the Department of Defense" and inserting "and
- the Department of Commerce".
- 15 SEC. 304. PROHIBITION ON NUCLEAR EXPORTS.
- Section 129 of the Atomic Energy Act of 1954 (42
- 17 U.S.C. 2158) is amended by inserting after "No nuclear
- 18 materials and equipment" the following: "including any
- 19 items whose export from the United States is controlled
- 20 pursuant to the authorities of this Act, the Nuclear Non-
- 21 Proliferation Act of 1978, or the Nuclear Export Reorga-
- 22 nization Act of 1993,".

### SEC. 305. CONTROL OF COMPONENT PARTS. 2 Section 109 b. of the Atomic Energy Act of 1954 (42) 3 U.S.C. 2139(b)) is amended by inserting "Defense," after 4 "State.". TITLE IV—SANCTIONS FOR 5 NUCLEAR PROLIFERATION 6 SEC. 401. IMPOSITION OF SANCTIONS. (a) DETERMINATION BY THE PRESIDENT.— 8 9 (1) IN GENERAL.—Except as provided in sub-10 section (b)(2), the President shall impose the applicable sanctions described in subsection (c) if the 11 12 President determines that a foreign person or a United States person, on or after the date of enact-13 14 ment of this Act, has materially and with requisite 15 knowledge contributed— (A) through the export from the United 16 States of any goods or technology that are sub-17 18 ject to the jurisdiction of the United States, or 19 (B) through the export from any other 20 country of any goods or technology that would 21 be, if they were exported from the United 22 States, subject to the jurisdiction of the United 23 States. 24 to the efforts by any individual, group, or non-nu-25 clear-weapon state to acquire unsafeguarded special

nuclear material or to use, develop, produce, stock-

- pile, or otherwise acquire any nuclear explosive de-1 2 vice, whether or not the goods or technology is specifically designed or modified for that purpose. 3 (2) Persons against which sanctions are TO BE IMPOSED.—Sanctions shall be imposed pursu-5 6 ant to paragraph (1) on— 7 (A) the foreign person or United States person with respect to which the President 8 9 makes the determination described in that para-10 graph; 11 (B) any successor entity to that foreign 12 person or United States person; 13 (C) any foreign person or United States 14 person that is a parent or subsidiary of that 15 person if that parent or subsidiary materially 16 and with requisite knowledge assisted in the ac-17 tivities which were the basis of that determina-
  - (D) any foreign person or United States person that is an affiliate of that person if that affiliate materially and with requisite knowledge assisted in the activities which were the basis of that determination and if that affiliate is controlled in fact by that foreign person.

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- 1 (3) OTHER SANCTIONS AVAILABLE.—The sanc2 tions which are required to be imposed for activities
  3 described in this subsection are in addition to any
  4 other sanction which may be imposed for the same
  5 activities under any other provision of law.
  - (4) DEFINITION.—For purposes of this subsection, the term "requisite knowledge" means situations in which a person "knows", as "knowing" is defined in section 104 of the Foreign Corrupt Practices Act of 1977 (15 U.S.C. 78dd–2), and includes situations in which a person has reason to know.
- 12 (b) Consultation With and Actions by Foreign13 Government of Jurisdiction.—
  - (1) Consultations.—If the President makes a determination described in subsection (a)(1) with respect to a foreign person, the Congress urges the President to initiate consultations immediately with the government with primary jurisdiction over that foreign person with respect to the imposition of sanctions pursuant to this section.
  - (2) ACTIONS BY GOVERNMENT OF JURISDIC-TION.—In order to pursue such consultations with that government, the President may delay imposition of sanctions pursuant to this section for up to 90 days. Following these consultations, the President

shall impose sanctions unless the President determines and certifies to the Congress that that government has taken specific and effective actions, including appropriate penalties, to terminate the involvement of the foreign person in the activities described in subsection (a)(1). The President may delay the imposition of sanctions for up to an additional 90 days if the President determines and certifies to the Congress that that government is in the process of taking the actions described in the preceding sentence.

(3) Report to congress.—Not later than 90 days after making a determination under subsection (a)(1), the President shall submit to the Committee on Foreign Relations and the Committee on Governmental Affairs of the Senate and the Committee on Foreign Affairs of the House of Representatives a report on the status of consultations with the appropriate government under this subsection, and the basis for any determination under paragraph (2) of this subsection that such government has taken specific corrective actions.

### (c) SANCTIONS.—

(1) DESCRIPTION OF SANCTIONS.—The sanctions to be imposed pursuant to subsection (a)(1)

1	are, except as provided in paragraph (2) of this sub-
2	section, that the United States Government shall not
3	procure, or enter into any contract for the procure-
4	ment of, any goods or services from any person de-
5	scribed in subsection (a)(2).
6	(2) Exceptions.—The President shall not be
7	required to apply or maintain sanctions under this
8	section—
9	(A) in the case of procurement of defense
10	articles or defense services—
11	(i) under existing contracts or sub-
12	contracts, including the exercise of options
13	for production quantities to satisfy require-
14	ments essential to the national security of
15	the United States;
16	(ii) if the President determines that
17	the person or other entity to which the
18	sanctions would otherwise be applied is a
19	sole source supplier of the defense articles
20	or services, that the defense articles or
21	services are essential, and that alternative
22	sources are not readily or reasonably avail-
23	able; or
24	(iii) if the President determines that
25	such articles or services are essential to the

1	national security under defense
2	coproduction agreements;
3	(B) to products or services provided under
4	contracts entered into before the date on which
5	the President publishes his intention to impose
6	the sanctions;
7	(C) to—
8	(i) spare parts which are essential to
9	United States products or production;
10	(ii) component parts, but not finished
11	products, essential to United States prod-
12	ucts or production; or
13	(iii) routine servicing and mainte-
14	nance of products, to the extent that alter-
15	native sources are not readily or reason-
16	ably available;
17	(D) to information and technology essen-
18	tial to United States products or production; or
19	(E) to medical or other humanitarian
20	items.
21	(d) Advisory Opinions.—(1) Upon the request of
22	any person, the Secretary of State may, after appropriate
23	consultation, issue an advisory opinion in writing to that
24	person as to whether a proposed activity by that person
25	would subject that person to sanctions under this section.

- 1 (2) Issuance of an advisory opinion under paragraph 2 (1) shall not exempt any person from compliance with the
- 3 requirements of this Act.
- 4 (3) For purposes of this subsection, the term "appro-
- 5 priate consultation" means consultation by the Secretary
- 6 of State with the Secretary of Defense, the Director of
- 7 the Arms Control and Disarmament Agency, and the
- 8 heads of such other Federal agencies as the Secretary of
- 9 State may determine are necessary.
- 10 (e) TERMINATION OF SANCTIONS.—The sanctions
- 11 imposed pursuant to this section shall apply for a period
- 12 of at least 12 months following the imposition of sanctions
- 13 and shall cease to apply thereafter only if the President
- 14 determines and certifies to the Congress that—
- 15 (1) reliable information indicates that the for-
- eign person or United States person with respect to
- which the determination was made under subsection
- (a) (1) has ceased to aid or abet any individual,
- group, or non-nuclear-weapon state in its efforts to
- acquire unsafeguarded special nuclear material or
- any nuclear explosive device, as described in that
- subsection; and
- 23 (2) the President has received reliable assur-
- ances from the foreign person or United States per-
- son, as the case may be, that such person will not,

in the future, aid or abet any individual, group, or non-nuclear-weapon state in its efforts to acquire unsafeguarded special nuclear material or any nuclear explosive device, as described in subsection (a)(1).

## (f) WAIVER.—

- (1) CRITERION FOR WAIVER.—The President may waive the application of any sanction imposed on any person pursuant to this section, after the end of the 12-month period beginning on the date on which that sanction was imposed on that person, if the President determines and certifies to the Congress that the continued imposition of the sanction would have a serious adverse effect on vital United States interests.
- (2) NOTIFICATION OF AND REPORT TO CONGRESS.—If the President decides to exercise the waiver authority provided in paragraph (1), the President shall so notify the Congress not less than 20 days before the waiver takes effect. Such notification shall include a report fully articulating the rationale and circumstances which led the President to exercise the waiver authority.
- (g) DEFINITIONS.—For purposes of this section—
- (1) the term "foreign person" means—

1	(A) an individual who is not a citizen of
2	the United States or an alien admitted for per-
3	manent residence to the United States; or
4	(B) a corporation, partnership, or other
5	nongovernment entity which is created or orga-
6	nized under the laws of a foreign country or
7	which has its principal place of business outside
8	the United States; and
9	(2) the term "United States person" means—
10	(A) an individual who is a citizen of the
11	United States or an alien admitted for perma-
12	nent residence to the United States; or
13	(B) a corporation, partnership, or other
14	entity which is not a foreign person.
15	SEC. 402. ELIGIBILITY FOR ASSISTANCE.
16	(a) Amendments to the Arms Export Control
17	Act.—(1) Section 3 of the Arms Export Control Act (22
18	U.S.C. 2753) is amended by adding at the end the follow-
19	ing new subsection:
20	"(f) No sales or leases shall be made under this Act
21	to any country that the President has determined is in
22	material breach of its commitments to the United States
23	under international treaties or agreements concerning the
24	nonproliferation of nuclear explosive devices (as defined in
25	section 3(9) of the Nuclear Export Reorganization Act of

1	1993) and unsafeguarded special nuclear material (as de-
2	fined in section 3(13) of that Act).".
3	(2) Section 40 of such Act (22 U.S.C. 2780) is
4	amended—
5	(A) in subsection (d), by adding at the end the
6	following new sentence: "For purposes of this sub-
7	section, such acts shall include any activity that the
8	Secretary determines willfully aids or abets the
9	international proliferation of nuclear explosive de-
10	vices to an individual or group or willfully aids or
11	abets an individual or group in acquiring
12	unsafeguarded special nuclear material."; and
13	(B) in subsection (l)—
14	(i) in paragraph (2), by striking "and"
15	after the semicolon;
16	(ii) in paragraph (3), by striking the pe-
17	riod at the end and inserting a semicolon; and
18	(iii) by adding at the end the following:
19	"(4) the term 'nuclear explosive device' has the
20	meaning given that term in section 3(9) of the Nu-
21	clear Export Reorganization Act of 1993; and
22	"(5) the term 'unsafeguarded special nuclear
23	material' has the meaning given that term in section
24	3(13) of the Nuclear Export Reorganization Act of
25	1993.".

1	(b) Amendments to the Foreign Assistance
2	ACT OF 1961.—
3	(1) Section 670(a)(2) of the Foreign Assistance
4	Act of 1961 (22 U.S.C. 2429a(a)(2)) is amended in
5	the first sentence—
6	(A) by inserting "in any fiscal year" after
7	"President"; and
8	(B) by inserting "during that fiscal year"
9	after "certifies in writing".
10	(2) Notwithstanding any other provision of law,
11	Presidential Determination No. 82–7 of February
12	10, 1982, shall have no force or effect with respect
13	to any grounds for the prohibition of assistance
14	under section 670(a)(1) of such Act arising on or
15	after the date of enactment of this Act.
16	(3) Section 620E(d) of the Foreign Assistance
17	Act of 1961 (22 U.S.C. 2375(d)) is amended to read
18	as follows:
19	"(d) The President may waive the prohibitions of sec-
20	tion 669 of this Act with respect to any grounds for the
21	prohibition of assistance under that section arising before
22	the date of enactment of the Nuclear Export Reorganiza-
23	tion Act of 1993 to provide assistance to Pakistan if he
24	determines that to do so is in the national interest of the
25	United States.".

1	SEC. 403. ROLE OF INTERNATIONAL FINANCIAL INSTITU-
2	TIONS.
3	(a) In General.—The Secretary of the Treasury
4	shall instruct the United States executive director to each
5	of the international financial institutions described in sec-
6	tion 701(a) of the International Financial Institutions Act
7	(22 U.S.C. 262d(a)) to use the voice and vote of the Unit-
8	ed States to oppose any direct or indirect use of the insti-
9	tution's funds to promote the acquisition of unsafeguarded
10	special nuclear material or the development, stockpiling,
11	or use of any nuclear explosive device by any non-nuclear-
12	weapon state.
13	(b) Duties of United States Executive Direc-
14	TORS.—Section $701(b)(3)$ of the International Financial
15	Institutions Act (22 U.S.C. 262d(b)(3)) is amended to
16	read as follows:
17	"(3) whether the recipient country—
18	"(A) has been found by the President to be
19	seeking to acquire unsafeguarded special nu-
20	clear material (as defined in section $3(13)$ of
21	the Nuclear Export Reorganization Act of
22	1993) or a nuclear explosive device (as defined
23	in section 3(9) of that Act);
24	"(B) is not a State Party to the Treaty on
25	Non-Proliferation of Nuclear Weapons; or

1	"(C) has detonated a nuclear explosive de-
2	vice; and".
3	SEC. 404. AMENDMENT TO THE INTERNATIONAL EMER-
4	GENCY ECONOMIC POWERS ACT.
5	Section 202 of the International Emergency Eco-
6	nomic Powers Act (50 U.S.C. 1701) is amended by adding
7	at the end thereof the following new subsection:
8	"(c) For the purpose of this section, the term 'any
9	unusual and extraordinary threat' includes any inter-
10	national event that the President determines may involve
11	the detonation of a nuclear explosive device (as defined
12	in section 3(9) of the Nuclear Export Reorganization Act
13	of 1993) or an action or activity that substantially contrib-
14	utes to the likelihood of the proliferation or detonation of
15	such devices, including the acquisition by a non-nuclear-
16	weapon state of unsafeguarded special nuclear material
17	(as defined in section 3(13) of that Act).".
18	SEC. 405. AMENDMENT TO THE FEDERAL DEPOSIT INSUR-
19	ANCE CORPORATION IMPROVEMENT ACT OF
20	1991.
21	The Federal Deposit Insurance Corporation Improve-
22	ment Act of 1991 is amended by adding at the end the
23	following new title:

## "TITLE VI—SANCTIONS ON FINANCIAL INSTITUTIONS

3 <b>"SEC. 6</b>	01. PRESIDENTIAL DETERMINATION.
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- 4 "(a) IN GENERAL.—The prohibitions in section 603
- 5 shall be imposed on a financial institution if the President
- 6 determines that such financial institution, on or after the
- 7 date which is 60 days after the date of enactment of this
- 8 section, has materially and with requisite knowledge con-
- 9 tributed, through provision of financing or other services,
- 10 to the efforts by any individual, group, or non-nuclear-
- 11 weapon state to acquire unsafeguarded special nuclear ma-
- 12 terial or to use, develop, produce, stockpile, or otherwise
- 13 acquire any nuclear explosive device, as these standards
- 14 and terms would be applied under section 401(a) of the
- 15 Nuclear Export Reorganization Act of 1993.
- 16 "(b) Presidential Order.—Whenever the Presi-
- 17 dent makes a determination under subsection (a) with re-
- 18 spect to a financial institution, the President shall issue
- 19 an order specifying a date within 180 days after such de-
- 20 termination on which the prohibitions in section 603 shall
- 21 begin to apply to such institution.
- 22 "SEC. 602. ADDITIONAL ENTITIES AGAINST WHICH SANC-
- 23 TIONS ARE TO BE IMPOSED.
- 24 "The prohibitions described in section 603 shall also
- 25 be imposed, pursuant to section 601, on—

1 "(1) any successor entity to the financial insti
2 tution with respect to which the President makes a
determination under section 601(a);
4 "(2) any foreign person or United States person
5 that is a parent or subsidiary of that financial insti
6 tution if that parent or subsidiary materially and
with requisite knowledge assisted in the activities
8 which were the basis of that determination; and
9 "(3) any foreign person or United States person
that is an affiliate of that financial institution if tha
affiliate materially and with requisite knowledge as
sisted in the activities which were the basis of such
determination and if that affiliate is controlled in
fact by that financial institution.
15 "SEC. 603. PROHIBITIONS.
"The following prohibitions shall apply to a financia
17 institution with respect to which a determination is made
18 under section 601(a) and to the entities described in sec
19 tion 602:
"(1) Ban on dealings in government fi
21 NANCE.—
"(A) Designation as primary deal
ER.—Neither the Board of Governors of the
24 Federal Reserve System nor the Federal Re

serve Bank of New York may designate, or per-

1	mit the continuation of any prior designation
2	of, such financial institution or any such entity
3	as a primary dealer in United States Govern-
4	ment debt instruments.
5	"(B) Government funds.—Such finan-
6	cial institution or any such entity shall not
7	serve as agent of the United States Government
8	or serve as repository for United States Govern-
9	ment funds.
10	"(2) Restrictions on operations.—Such fi-
11	nancial institution or any such entity shall not, di-
12	rectly or indirectly—
13	"(A) commence any line of business in the
14	United States in which it was not engaged as
15	of the date of the determination; or
16	"(B) conduct business from any location in
17	the United States at which it did not conduct
18	business as of the date of the determination.
19	"SEC. 604. CONDITIONS AND TERMINATION OF SANCTIONS.
20	"The same requirements for consultation with the
21	foreign government of jurisdiction, where appropriate, and
22	for termination of sanctions shall apply under this title
23	as are provided in subsections (b) and (e), respectively,
24	of section 401 of the Nuclear Export Reorganization Act
25	of 1993.

## 1 "SEC. 605. WAIVER.

2	"The President may waive the imposition of any pro-
3	hibition imposed on any financial institution or other en-
4	tity pursuant to section 601 or 602 if the President deter-
5	mines and certifies to the Congress that the imposition
6	of such prohibition would have a serious adverse effect on
7	the safety and soundness of the domestic or international
8	financial system or on domestic or international payments
9	systems.
10	"SEC. 606. DEFINITIONS.
11	"As used in this title—
12	"(1) the term 'financial institution' includes—
13	"(A) a depository institution, including a
14	branch or agency of a foreign bank;
15	"(B) a securities firm, including a broker
16	or dealer;
17	"(C) an insurance company, including an
18	agency or underwriter;
19	"(D) any other company that provides fi-
20	nancial services; or
21	"(E) any subsidiary of any entity described
22	in subparagraph (A), (B), (C), or (D);
23	"(2) the term 'requisite knowledge' means situ-
24	ations in which a person 'knows', as 'knowing' is de-
25	fined in section 104 of the Foreign Corrupt Prac-
26	tices Act of 1977 (15 U.S.C. 78dd-2), and includes

situations in which a person has reason to know; 1 2 and "(3) the terms 'foreign person' and 'United 3 States person' have the meanings given those terms 5 in section 401(g) of the Nuclear Export Reorganiza-6 tion Act of 1993.". SEC. 406. EXPORT-IMPORT BANK OF THE UNITED STATES. Section 2(b)(4) of the Export-Import Bank Act of 8 1945 (12 U.S.C. 635(b)(4)) is amended in the first sentence by inserting after "device" the following: "(as defined in section 3(9) of the Nuclear Export Reorganization Act of 1993), or that any country has willfully aided or abetted any non-nuclear-weapon state (as defined in section 3(7) of that Act) to acquire any such nuclear explosive device or to acquire unsafeguarded special nuclear material (as defined in section 3(13) of that Act).". SEC. 407. ADDITIONAL AMENDMENTS TO THE FOREIGN AS-18 SISTANCE ACT OF 1961. 19 (a) Additional Sanctions.—Section 670 of the Foreign Assistance Act of 1961 (22 U.S.C. 2429a(b)) is amended— 21 22 (1) in subsection (b), by redesignating paragraphs (2), (3), and (4) as paragraphs (4), (5), and 23 24 (6), respectively; and

1	(2) by amending subsection $(b)(1)$ to read as
2	follows:
3	"(b)(1) Except as provided in paragraphs $(4)$ , $(5)$ ,
4	and (6), in the event that the President determines that
5	any country, after the date of enactment of the Nuclear
6	Export Reorganization Act of 1993—
7	"(A) transfers to a non-nuclear-weapon state a
8	nuclear explosive device,
9	"(B) is a non-nuclear-weapon state and ei-
10	ther—
11	"(i) receives a nuclear explosive device, or
12	"(ii) detonates a nuclear explosive device,
13	"(C) transfers to a non-nuclear-weapon state
14	any design information or component which is deter-
15	mined by the President to be important to, and
16	known by the transferring country to be intended by
17	the recipient state for use in, the development or
18	manufacture of any nuclear explosive device, or
19	"(D) is a non-nuclear-weapon state and has
20	sought and received any design information or com-
21	ponent which is determined by the President to be
22	important to, and intended by the recipient state for
23	use in, the development or manufacture of any nu-
24	clear explosive device.

1	then the President shall forthwith report in writing his
2	determination to the Congress and shall forthwith impose
3	the sanctions described in paragraph (2) against that
4	country.
5	"(2) The sanctions referred to in paragraph (1) are
6	as follows:
7	"(A) The United States Government shall ter-
8	minate assistance to that country under this Act, ex-
9	cept for humanitarian assistance or food or other
10	agricultural commodities.
11	"(B) The United States Government shall ter-
12	minate—
13	"(i) sales to that country under the Arms
14	Export Control Act of any defense articles, de-
15	fense services, or design and construction serv-
16	ices, and
17	"(ii) licenses for the export to that country
18	of any item on the United States Munitions
19	List.
20	"(C) The United States Government shall ter-
21	minate all foreign military financing for that country
22	under the Arms Export Control Act.
23	"(D) The United States Government shall deny
24	to that country any credit, credit guarantees, or
25	other financial assistance by any department, agen-

- cy, or instrumentality of the United States Government, except that the sanction of this subparagraph shall not apply—
  - "(i) to any transaction subject to the reporting requirements of title V of the National Security Act of 1947 (relating to congressional oversight of intelligence activities), or
    - "(ii) to humanitarian assistance.
    - "(E) The United States Government shall oppose, in accordance with section 701 of the International Financial Institutions Act (22 U.S.C. 262d), the extension of any loan or financial or technical assistance to that country by any international financial institution.
    - "(F) The United States Government shall prohibit any United States bank from making any loan or providing any credit to the government of that country, except for loans or credits for the purpose of purchasing food or other agricultural commodities.
    - "(G) The President shall prohibit exports to that country of all goods and technology (excluding food and other agricultural commodities), except that such prohibition shall not apply to any transaction subject to the reporting requirements of title

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1	V of the National Security Act of 1947 (relating to
2	congressional oversight of intelligence activities).
3	"(3) As used in this subsection—
4	"(A) the term 'design information' means infor-
5	mation that relates to the design of a nuclear explo-
6	sive device and that is not available to the public;
7	and
8	"(B) the term 'component' means a component
9	of a nuclear explosive device.".
10	(b) Definition of Nuclear Explosive Device.—
11	Section 644 of the Foreign Assistance Act of 1961 (22
12	U.S.C. 2403) is amended by adding at the end the follow-
13	ing:
14	"(q) 'Nuclear explosive device' has the meaning given
15	that term in section 3(9) of the Nuclear Export Reorga-
16	nization Act of 1993.".
17	(c) Conforming Amendments.—Section 670(b) of
18	the Foreign Assistance Act of 1961 (22 U.S.C. 2429a(b))
19	is further amended—
20	(1) in paragraph (4) (as redesignated by sub-
21	section (a)(1) of this section)—
22	(A) in subparagraph (A)—
23	(i) by striking "furnish assistance
24	which would otherwise be prohibited under
25	paragraph (1)" and inserting "delay the

1	imposition of sanctions which would other-
2	wise be required under paragraph (1)(A)
3	or (1)(B)";
4	(ii) by striking ", before furnishing
5	such assistance, the President" and insert-
6	ing "the President first"; and
7	(iii) by striking "termination of assist-
8	ance to" and inserting "imposition of sanc-
9	tions on";
10	(B) in subparagraph (B) by striking "(3)"
11	and inserting "(5)"; and
12	(C) in subparagraph (E)—
13	(i) by striking "(b)(2)" and inserting
14	"(b)(4)"; and
15	(ii) by striking "(b)(3)" and inserting
16	"(b) (5)";
17	(2) in paragraph (5) (as so redesignated)—
18	(A) by striking "(2)" and inserting "(4)";
19	(B) by striking "furnish assistance which
20	would otherwise be prohibited under paragraph
21	(1)" and inserting "waive any sanction which
22	would otherwise be required under paragraph
23	(1)(A) or $(1)(B)$ "; and

(C) by striking "termination of such assist-1 2 ance" and inserting "imposition of such sanction"; 3 (3) by redesignating paragraph (6) (as so re-4 5 designated) as paragraph (7); and (4) by inserting after paragraph (5) (as so re-6 7 designated) the following: "(6) Notwithstanding any other provision of 8 9 law, the sanctions which are required to be imposed 10 against a country under paragraph (1)(C) or (1)(D)shall not apply if the President determines and cer-11 tifies in writing to the Committee on Foreign Rela-12 13 tions and the Committee on Governmental Affairs of the Senate and the Committee on Foreign Affairs of 14 15 the House of Representatives that the application of such sanctions against such country would have a 16 17 serious adverse effect on vital United States inter-18 ests. The President shall transmit with such certifi-19 cation a statement setting forth the specific reasons 20 therefor.". 21 SEC. 408. REWARD. 22 Section 36(a) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2708(a)) is amended— 23 (1) by redesignating paragraphs (1) through 24

(3) as subparagraphs (A) through (C), respectively;

1	(2) by inserting "(1)" after "(a)"; and
2	(3) by adding at the end the following:
3	"(2) For purposes of this subsection, the term
4	'act of international terrorism' includes any act sub-
5	stantially contributing to the acquisition of
6	unsafeguarded special nuclear material (as defined
7	in section 3(13) of the Nuclear Export Reorganiza-
8	tion Act of 1993) or any nuclear explosive device (as
9	defined in section 3(9) of that Act) by an individual
10	or group.".
11	SEC. 409. REPORTS.
12	(a) CONTENT OF ACDA ANNUAL REPORT.—Section
13	52 of the Arms Control and Disarmament Act (22 U.S.C
14	2592) is amended—
15	(1) by inserting "(a) In General.—" before
16	"The Congress";
17	(2) by striking "and" at the end of paragraph
18	(4);
19	(3) by striking the period at the end of para-
20	graph (5) and inserting "; and;
21	(4) by adding after paragraph (5) the following
22	new paragraph:
23	"(6) a section of the report shall deal with any
24	material noncompliance by foreign governments with
25	their commitments to the United States with respect

1	to the prevention of the spread of nuclear explosive
2	devices (as defined in section 3(9) of the Nuclear
3	Export Reorganization Act of 1993) by non-nuclear-
4	weapon states (as defined in section 3(7) of that
5	Act) or the acquisition by such states of
6	unsafeguarded special nuclear material (as defined
7	in section 3(13) of that Act), including—
8	"(A) a net assessment of the aggregate
9	military significance of all such violations;
10	"(B) a statement of the compliance policy
11	of the United States with respect to violations
12	of those commitments; and
13	"(C) what actions, if any, the President
14	has taken or proposes to take to bring any na-
15	tion committing such a violation into compli-
16	ance with its commitments."; and
17	(5) by adding at the end the following new sub-
18	section:
19	"(b) Reporting Consecutive Noncompliance.—
20	If the President in consecutive reports submitted to the
21	Congress under this section reports that any designated
22	nation is not in full compliance with its nonproliferation
23	commitments to the United States, then the President
24	shall include in the second such report an assessment of

- 1 what actions are necessary to compensate for such viola-
- 2 tions.".
- 3 (b) Reporting on Demarches.—(1)(A) Not later
- 4 than six months after the date of enactment of this Act,
- 5 the President shall submit to the congressional committees
- 6 specified in section 602(c) of the Nuclear Non-Prolifera-
- 7 tion Act of 1978 an unclassified report that shall state
- 8 the number of high-level demarches that was issued or re-
- 9 ceived by the United States with respect to activities relat-
- 10 ed to the proliferation of nuclear explosive devices.
- 11 (B) The report described in subparagraph (A) shall
- 12 cover demarches issued or received during the period be-
- 13 ginning January 1, 1981, and ending December 31, 1993,
- 14 and shall identify for each demarche the foreign country
- 15 issuing or receiving the demarche, as the case may be.
- 16 (2)(A) Section 601(a) of the Nuclear Non-Prolifera-
- 17 tion Act of 1978 (22 U.S.C. 3281(a)), as amended by sec-
- 18 tion 101, is further amended—
- (i) in paragraph (5), by striking "and" after
- the semicolon;
- 21 (ii) in paragraph (6), by striking the period and
- inserting "; and"; and
- 23 (iii) by adding after paragraph (6) the following
- 24 new paragraph:

- 1 "(7) a statement of the number of all high-level
- demarches (as defined in section 209(b)(4) of the
- 3 Omnibus Nuclear Proliferation Control Act of 1993)
- 4 issued by or received by the United States with re-
- 5 spect to activities related to the proliferation of nu-
- 6 clear explosive devices, and shall identify each for-
- 7 eign country issuing or receiving such a demarche,
- 8 in the preceding calendar year.".
- 9 (B) The amendments made by subparagraph (A)
- 10 shall take effect on January 1, 1995.
- 11 (3) It is the sense of the Congress that the Depart-
- 12 ment of State should, in the course of implementing its
- 13 reporting responsibilities under section 602(c) of the Nu-
- 14 clear Non-Proliferation Act of 1978, include a summary
- 15 of all demarches that the United States has issued or re-
- 16 ceived from foreign governments with respect to activities
- 17 which are of significance from the proliferation standpoint.
- 18 (4) For purposes of this subsection, the term "high-
- 19 level demarche" means any official communication by one
- 20 government to another at the presidential, vice presi-
- 21 dential, ministerial, or ambassadorial level, by written or
- 22 oral means, intended by the originating government to ex-
- 23 press—
- 24 (A) a concern over a past, present, or possible
- 25 future action or activity of the recipient government,

- 58 or of a person within the jurisdiction of that govern-1 2 contributing to the global spread ment, unsafeguarded special nuclear material or of nuclear 3 explosive devices; (B) a request for the recipient government to 6 counter such action or activity; or 7 (C) both the concern and request described in subparagraphs (A) and (B). 8 SEC. 410. TECHNICAL CORRECTION. Section 133 b. of the Atomic Energy Act of 1954 (42 10 U.S.C. 2160c) is amended by striking "20 kilograms" and inserting "5 kilograms". TITLE V—INTERNATIONAL 13 ATOMIC ENERGY AGENCY 14 SEC. 501. BILATERAL AND MULTILATERAL INITIATIVES. 16 It is the sense of the Congress that in order to maintain and enhance international confidence in the effectiveness of IAEA safeguards and in other multilateral undertakings to halt the global proliferation of nuclear explosive devices and associated technology, the United States 20 21 should seek to negotiate with other nations and groups of nations, including the IAEA Board of Governors and
- 24 (1) build international support for the principle 25 that each nuclear supply relationship involving a

the Nuclear Suppliers Group, to—

- non-nuclear weapon state must include a commitment by such state to the application of full-scope international safeguards;
  - (2) encourage each nuclear-weapon state within the meaning of the Treaty on the Non-Proliferation of Nuclear Weapons to undertake a comprehensive review of its own procedures for declassifying information relating to the design or production of nuclear explosive devices and to investigate any measures that would reduce the risk of such information contributing to the proliferation of such devices;
  - (3) encourage the deferral of efforts to separate plutonium or enrich uranium to 20 percent uranium-235 or more;
  - (4) pursue greater financial support for the implementation and improvement of safeguards from all IAEA member nations with significant nuclear programs, particularly from those nations that are currently using or planning to use direct-use material for commercial purposes;
  - (5) arrange for the timely payment of annual financial contributions by all members of the IAEA, including the United States;
  - (6) discourage international commerce in highly enriched uranium for use in research reactors while

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- encouraging multilateral cooperation to develop and 1 2 to use low-enriched alternative nuclear fuels; (7) oppose efforts by non-nuclear-weapon states 3 to develop or use unsafeguarded nuclear fuels for purposes of naval propulsion; 5 6 (8) pursue an international arrangement that 7 would authorize the IAEA to operate surveillance 8 aircraft and would facilitate IAEA access to satellite information for safeguards verification purposes; 9 (9) develop an institutional means for IAEA 10 11 member nations to share information with the IAEA on possible safeguards violations; 12 (10) require any exporter of a sensitive nuclear 13 facility or sensitive nuclear technology to notify the 14 15 IAEA prior to export and to require safeguards over that facility or technology, regardless of its destina-16 17 tion: 18 (11) seek agreement among the parties to the 19 Treaty to apply IAEA safeguards in perpetuity and 20 to consider the establishment of new limits on the
  - (12) encourage other nations to adopt legislation that would tighten penalties against companies and individuals that knowingly and materially assist

right to withdraw from the Treaty;

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- any non-nuclear-weapon state or group to acquire a nuclear explosive device; (13) encourage the creation under IAEA aus-
- pices of international repositories for the long-term storage of spent nuclear fuel; and
- 6 (14) develop measures to ensure the safe and 7 long-term storage under international auspices of 8 special fissionable material recovered as a con-9 sequence of nuclear disarmament accords.

## 10 SEC. 502. REFORMS IN IAEA SAFEGUARDS.

- In order to promote the early adoption of reforms in
- 12 the implementation of the safeguards responsibilities of
- 13 the IAEA, the Congress urges the President to negotiate
- 14 with other nations and groups of nations, including the
- 15 IAEA Board of Governors and the Nuclear Suppliers
- 16 Group, to—
- 17 (1) improve the access of the IAEA within non-
- nuclear weapon states to nuclear facilities that are
- capable of producing, processing, or fabricating spe-
- cial fissionable material suitable for use in a nuclear
- 21 explosive device;
- 22 (2)(A) facilitate the IAEA's efforts to meet and
- to maintain its own goals for detecting the diversion
- of nuclear materials and equipment, giving particu-

- lar attention to facilities in which there are bulk quantities of plutonium; and
  - (B) if it is not technically feasible for the IAEA to meet those detection goals in a particular facility, require the IAEA to declare publicly that it is unable to do so:
    - (3) enable the IAEA to issue fines for violations of safeguards procedures, to pay rewards for information on possible safeguards violations, and to establish a 'hot line' for the reporting of such violations and other illicit uses of direct-use material;
    - (4) examine the feasibility of applying safeguards at facilities engaged in the manufacture of equipment or material that is especially designed or prepared for the processing, use, or production of special fissionable material or, in the case of non-nuclear-weapon states, of any nuclear explosive device;
    - (5) examine the feasibility of applying safeguards over research and development activities and facilities involving sensitive nuclear technology, as defined in section 4(a)(6) of the Nuclear Non-Proliferation Act of 1978, or any other technology directly related to the acquisition or production of nuclear explosive devices;

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- (6) implement special inspections of undeclared nuclear facilities, as provided for under existing safeguards procedures, and seek authority for the IAEA to conduct short-notice inspections on demand at suspected nuclear sites;
  - (7) expand the scope of safeguards to include tritium, uranium concentrates, and nuclear waste containing significant quantities of special fissionable material, and increase the scope of such safeguards on heavy water;
  - (8) revise downward the IAEA's official minimum amounts of nuclear material ("significant quantity") needed to make a nuclear explosive device and establish these amounts as national rather than facility standards;
  - (9) expand the use of full-time resident IAEA inspectors at sensitive fuel cycle facilities;
  - (10) require the use of near real time material accountancy in the conduct of safeguards at facilities that use, produce, or store significant quantities of special fissionable material;
  - (11) develop with other IAEA member nations an agreement on procedures to expedite approvals of visa applications by IAEA inspectors;

1	(12) provide the IAEA the additional funds
2	technical assistance, and political support necessary
3	to carry out the goals set forth in this subsection
4	and
5	(13) make public the annual safeguards imple-
6	mentation report of the IAEA, establishing a public
7	registry of commodities in international nuclear com-
8	merce, including dual-use goods, and creating a pub-
9	lic repository of current nuclear trade control laws
10	agreements, regulations, and enforcement and judi-
11	cial actions by IAEA member nations.
12	SEC. 503. REPORTING REQUIREMENT.
13	(a) REPORT REQUIRED.—The President shall, in the
14	report required by section 601(a) of the Nuclear Non-Pro-
15	liferation Act of 1978, describe—
16	(1) the steps he has taken to implement sec-
17	tions 501 and 502, and
18	(2) the progress that has been made and the
19	obstacles that have been encountered in seeking to
20	meet the objectives set forth in sections 501 and
21	502.
22	(b) CONTENTS OF REPORT.—Each report under
23	paragraph (1) shall describe—
24	(1) the bilateral and multilateral initiatives that

the President has taken during the period since the

1	enactment of this Act in pursuit of each of the ob-
2	jectives set forth in sections 501 and 502;
3	(2) any obstacles that have been encountered in
4	the pursuit of those initiatives;
5	(3) any additional initiatives that have been
6	proposed by other countries or international organi-
7	zations to strengthen the implementation of IAEA
8	safeguards;
9	(4) all activities of the Federal Government in
10	support of the objectives set forth in sections 501
11	and 502;
12	(5) any recommendations of the President on
13	additional measures to enhance the effectiveness of
14	IAEA safeguards; and
15	(6) any initiatives that the President plans to
16	take in support of each of the objectives set forth in
17	sections 501 and 502.
18	TITLE VI—REVIEW OF
19	PLUTONIUM USE POLICY
20	SEC. 601. FINDINGS AND DECLARATIONS.
21	The Congress finds and declares that—
22	(1) reactor-grade plutonium is a direct-use ma-
23	terial;

- (2) plutonium in all forms is hazardous to the human and natural environment and is a potential radiological weapon;
  - (3) nuclear reprocessing programs that produce, or are intended to produce, large amounts of plutonium, especially amounts of plutonium that exceed the reasonable economic needs of a country, for civilian uses jeopardize the efforts of the United States, other nations, and international organizations to reduce the global risks of nuclear weapons proliferation, nuclear terrorism, and environmental contamination;
  - (4) the United States Government has suspended the production of military plutonium and has abandoned civil reprocessing and breeder reactor development in the United States;
  - (5) more than 500 metric tons of plutonium currently exist in civilian nuclear fuel worldwide, more than 100 metric tons of plutonium have already been separated from nuclear fuel irradiated in civilian reactors, and more than 200 metric tons of plutonium exist in declared nuclear weapons stockpiles;
  - (6) on July 16, 1981, the President announced a policy that the United States "will not inhibit or

- set back civil reprocessing and breeder reactor development in nations with advanced nuclear power programs where it does not constitute a proliferation risk'':
  - (7) much of the world surplus of civil plutonium has resulted from foreign nuclear reprocessing activities undertaken pursuant to agreements for nuclear cooperation with the United States that were negotiated or sustained under this policy and that grant long-term United States approval for civilian uses of plutonium recovered from United States-supplied nuclear fuel;
  - (8) large amounts of additional civil plutonium, far exceeding the amounts of plutonium now contained in nuclear weapons, may soon be recovered in reprocessing plants that are about to be started up or constructed in the European Community and Japan under this policy;
  - (9) once these new plants start up and become contaminated with radiation, the environmental difficulties of shutdown and clean-up increase dramatically;
  - (10) abundant and inexpensive global sources of uranium and uranium enrichment services have

- steadily eroded the economic need for the use of plu-1 2 tonium in civilian nuclear reactors: 3 (11) breeder reactors were once supposed to be the principal consumers of civil plutonium but have 5 now encountered major financial and technical problems and recently have been abandoned or shut 6 7 down in Germany, France, and Britain and have suffered major delays in Japan; 8 (12) reprocessing was once regarded as an eco-9 nomic and efficient approach to nuclear fuel recy-10 11 cling and waste management but is now widely recognized as extremely costly and posing major envi-12 ronmental hazards; and 13 14 (13) the Deputy Director of the International 15 Atomic Energy Agency has recently stated that "the excess of plutonium from civilian nuclear programs 16 17 poses a major political and security problem world-18 wide". 19 SEC. 602. REPORT. The President shall— (1) reexamine the policy described in section
- 20
- 21 22 601(6); and
- (2) not later than 90 days after the date of en-23 actment of this Act— 24

1	(A) take account of the significant changes
2	in the global security environment and in the
3	global nuclear market since 1981 by modifying
4	the policy described in section 601(6) to avoid
5	the political and security problems associated
6	with excess plutonium from civilian nuclear pro-
7	grams in the world; and
8	(B) submit a report to the Congress de-
9	scribing the steps taken to modify the policy.

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